

Message Text

CONFIDENTIAL

PAGE 01 TOKYO 08476 01 OF 02 110845Z
ACTION EA-12

INFO OCT-01 IO-13 ISO-00 EB-08 INT-05 COM-02 L-03
PM-05 NSC-05 SP-02 SS-15 PA-01 TRSE-00 /072 W
-----068489 111143Z /20

R 110809Z MAY 78
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC 7837
INFO AMEMBASSY CANBERRA
AMEMBASSY PORT MORESBY
AMEMBASSY SUVA
AMEMBASSY WELLINGTON
USMISSION USUN NEW YORK
CINCPACREP GUAM
CINCPAC HONOLULU HI

C O N F I D E N T I A L SECTION 01 OF 02 TOKYO 08476

PASS INTERIOR FOR OMSN

CINCPACREP PASS STATUS LNO

CINCPAC FOR POLAD

E.O. 11652: GDS
TAGS: (ROSENBLATT, PETER R.) PGOV, TQ, JA
SUBJECT: VISIT OF CHIEF U.S. NEGOTIATOR FOR MICRONESIAN
STATUS TALKS

1. SUMMARY: FOLLOWING MEETING WITH AMBASSADOR AND
DISCUSSION WITH POLCOUNS AND EMBOFFS ON MICRONESIAN
STATUS NEGOTIATION AND WAR CLAIMS ISSUES, AMBASSADOR
ROSENBLATT WAS GUEST OF FOREIGN OFFICE AT LUNCHEON, LASTING
ALMOST THREE HOURS, AT WHICH BROAD RANGE OF MICRONESIAN
ISSUES WERE REVIEWED. SESSION WAS MOST USEFUL IN CLARIFYING
SOME MISUNDERSTANDINGS ON JAPANESE SIDE AS TO NATURE OF
HILO AGREEMENT AND NEXT STEPS IN STATUS NEGOTIATION
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 TOKYO 08476 01 OF 02 110845Z

PROCESS, AND ALSO AFFORDED TIMELY OPPORTUNITY TO REVIEW
WAR CLAIMS ISSUES AND HANDLING OF MICRONESIAN WAR CLAIMS
DELEGATIONS, FIRST OF WHICH ARRIVES NEXT WEEK. END SUMMARY.

2. JAPANESE HOSTS FOR LUNCHEON WERE AMERICAN AFFAIRS
BUREAU DIRECTOR GENERAL NAKAJIMA AND DEPUTY DIRGEN
KITAMURA, JOINED BY 1ST NORTH AMERICA AND UN POLITICAL

AFFAIRS DIVISION DIRECTORS. (NAKAJIMA HAD TO LEAVE EARLY FOR DIET APPEARANCE). AMBASSADOR ROSENBLATT PRESENTED DETAILED AND HIGHLY INFORMATIVE EXPLANATION OF EVENTS LEADING UP TO HILO CONFERENCE, POLICY IMPLICATIONS OF HILO AGREEMENT, AND LIKELY FUTURE STATUS NEGOTIATION SCENARIO. NAKAJIMA EXPRESSED GOJ APPRECIATION FOR EFFORTS AND FLEXIBILITY DISPLAYED BY USG IN FORGING AGREEMENT IN PRINCIPLE, AND GOJ SATISFACTION WITH SUBSTANCE OF AGREEMENT. DEFENSE ASPECTS OF FREE ASSOCIATION COMPACT, AND IMPLICATIONS FOR OUR MUTUAL SECURITY INTERESTS OF TERMINATION OF COMPACT, PRIOR TO OR AT END OF 15-YEAR PERIOD, WERE OF PARTICULAR INTEREST TO JAPANESE, WHO SEEMED ESSENTIALLY REASSURED BY EXPLANATION AMBASSADOR OFFERED.

3. OTHER FACETS OF STATUS NEGOTIATIONS, INCLUDING TIMING, WERE ALSO DISCUSSED, AS WERE BROADER SUBJECTS OF JAPAN-MICRONESIAN RELATIONS, RELATIVE PERFORMANCE OF JAPAN AND U.S. AS ADMINISTERING POWERS, ETC. JAPANESE SIDE MADE CLEAR THEY HOPED STATUS NEGOTIATIONS WOULD SUCCEED AND WOULD RESULT IN STABLE, DURABLE AND FRIENDLY RELATIONSHIP BETWEEN U.S. AND MICRONESIA AS WELL AS BETWEEN MICRONESIA AND ITS NEAR NEIGHBORS. THEY GAVE EVERY INDICATION OF UNDERSTANDING USEFUL ROLE JAPAN COULD PLAY IN THIS PROCESS, BY CULTIVATING GOOD RELATIONS WITH MICRONESIA WITHIN CAREFUL PARAMETERS, AND BY EXTENDING ECONOMIC ASSISTANCE, WHILE AT SAME TIME AVOIDING APPEARING TO MICRONESIANS AS CONFIDENTIAL

CONFIDENTIAL

PAGE 03 TOKYO 08476 01 OF 02 110845Z

"ALTERNATIVE" TO U.S. THEY WELCOMED AMBASSADOR ROSENBLATT'S VIEW THAT WITH HILO AGREEMENT, MICRONESIANS SEEMED GENUINELY SATISFIED WITH STATE OF RELATIONSHIP AND OF STATUS NEGOTIATIONS, AND WOULD PROBABLY BE LESS INCLINED THAN IN PAST TO SEEK GOJ SYMPATHY VIS-A-VIS U.S.

4. CONSIDERABLE TIME WAS SPENT ON WAR CLAIMS LEGISLATION AND HANDLING OF MICRONESIAN WAR CLAIMS DELEGATIONS, FIRST OF WHICH WILL ARRIVE IN TOKYO MAY 14. AMBASSADOR ROSENBLATT REVIEWED GENESIS OF WAR CLAIMS LEGISLATION AND U.S. POSITION THEREON, MAKING CLEAR THAT WE HAD CONVEYED GOJ ATTITUDE TO MICRONESIANS ON SEVERAL OCCASIONS. AMBASSADOR NOTED THAT REGARDLESS OF SUBSTANCE OF LEGISLATION, U.S. HAD OBLIGATION AS ADMINISTERING AUTHORITY TO FACILITATE MICRONESIAN EFFORTS TO PRESENT THEIR CASE TO GOJ. HE EMPHASIZED THAT WE HOPED CONTACT BETWEEN WAR CLAIMS DELEGATION AND GOJ COULD BE ARRANGED ENTIRELY THROUGH U.S. EMBASSY.

5. AMBASSADOR NOTED THAT PRESENCE OF SUSUMU AIZAWA WOULD UNDOUBTEDLY MEAN "PRIVATE" CONTACTS WITH INFLUENTIAL POLITICIANS WOULD AGAIN BE SOUGHT, BUT HOPED THAT REQUESTS

FOR MEETINGS WITH GOVERNMENT OFFICIALS COULD BE CHanneLED
VIA EMBASSY. JAPANESE AGREED ENTIRELY WITH THIS APPROACH,
NOTING THAT U.S. CONCERN AT AIZAWA ORGANIZATION OF DECEMBER
1977 COM LEADERSHIP VISIT WITHOUT EMBASSY PARTICIPATION HAD
BEEN CONVEYED TO PM AND FONMIN. THEY DOUBTED THIS SORT OF
THING WOULD BE REPEATED, BUT CAUTIONED THAT RENEWED
"PRIVATE" CONTACTS WOULD PROBABLY BE BEYOND THEIR ABILITY
TO MONITOR OR RESTRAIN. JAPANESE OBSERVED THAT, GIVEN
NATURE OF PROBLEM, GOJ WOULD HAVE TO RESPOND IN UNEQUIVO-
CALLY NEGATIVE TERMS TO MICRONESIAN CLAIMS DELEGATION

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 TOKYO 08476 02 OF 02 110848Z

ACTION EA-12

INFO OCT-01 IO-13 ISO-00 EB-08 INT-05 COM-02 L-03

PM-05 NSC-05 SP-02 SS-15 PA-01 TRSE-00 /072 W

-----068504 110948Z /10

R 110809Z MAY 78

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 7838

INFO AMEMBASSY CANBERRA

AMEMBASSY PORT MORESBY

AMEMBASSY SUVA

AMEMBASSY WELLINGTON

USMISSION USUN NEW YORK

CINCPACREP GUAM

CINCPAC HONOLULU HI

C O N F I D E N T I A L SECTION 02 OF 02 TOKYO 08476

REPRESENTATIONS. AMBASSADOR ROSENBLATT SAID THAT WE
EXPECTED THIS ON BASIS OF CONSISTENT GOJ REPRESENTATIONS
TO USG AND THAT INDEED WAS WHAT MICRONESIANS THEMSELVES
PROBABLY EXPECTED. HE ENCOURAGED JAPANESE TO MAKE THEIR
POSITION PERFECTLY CLEAR TO THE MICRONESIANS DIRECTLY.
IT WAS IMPORTANT THAT MICRONESIANS HEARD THIS DIRECTLY
FROM JAPANESE, SINCE THEY HAD HEARD IT FROM U.S. ONLY SO
FAR AND REPORTED THAT THEY WERE GETTING CONTRARY SIGNALS
FROM SOME DIET MEMBERS.

6. COMMENT: AMBASSADOR ROSENBLATT'S MEETING WITH
JAPANESE WAS VALUABLE ON TWO COUNTS IN PARTICULAR:
FOREIGN MINISTRY UNDERSTANDING OF STATUS NEGOTIATION
PROCESS AND FUTURE SCENARIO WAS VASTLY IMPROVED, REMOVING
NAGGING CONCERNS THAT PROCESS EITHER WOULD NOT SUCCEED AT

ALL OR WOULD RESULT IN SERIOUS DEROGATION OF U.S. (AND
JAPANESE) SECURITY INTERESTS IN WESTERN PACIFIC. SECONDLY,
MEETING SERVED TO BROADEN UNDERSTANDING ON BOTH SIDES OF
NATURE OF DILEMMA FOR RESPECTIVE GOVERNMENTS POSED BY WAR
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 TOKYO 08476 02 OF 02 110848Z

CLAIMS LEGISLATION, AND PRODUCED GENERAL CONSENSUS AS TO
HOW MICRONESIAN CLAIMS DELEGATIONS SHOULD BE RECEIVED HERE.
MANSFIELD

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: VISITS, NEGOTIATIONS, PROPERTY WAR CLAIMS
Control Number: n/a
Copy: SINGLE
Draft Date: 11 may 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978TOKYO08476
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780200-0155
Format: TEL
From: TOKYO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780567/aaaacfak.tel
Line Count: 183
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 80f016a0-c288-dd11-92da-001cc4696bcc
Office: ACTION EA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 10 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2714699
Secure: OPEN
Status: NATIVE
Subject: VISIT OF CHIEF U.S. NEGOTIATOR FOR MICRONESIAN STATUS TALKS
TAGS: PGOV, TQ, JA, (ROSENBLATT, PETER R)
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/80f016a0-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014